



**CABINET FOR HEALTH AND FAMILY SERVICES  
OFFICE OF THE SECRETARY**

**Steven L. Beshear**  
Governor

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**Audrey Tayse Haynes**  
Secretary

October 31, 2014

The Honorable Steven L. Beshear  
Governor  
700 Capitol Avenue, Suite 100  
Frankfort, Kentucky 40601

Dear Governor Beshear:

The Cabinet for Health and Family Services presents the second report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b), which is a newer statute created by the Human Trafficking Victims Rights Act of the 2013 Regular Session. It reflects activities and services since enactment of the law in late June.

If you have any questions, or if further clarification is needed, please contact Tina Webb, Assistant Director of the Department for Community Based Services' Division of Protection and Permanency, at (502) 564-6852.

Sincerely,

  
Audrey Tayse Haynes  
Secretary

Enclosure



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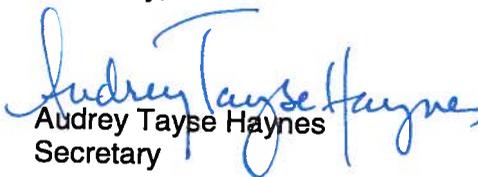
Marcia Seiler, Acting Director  
Legislative Research Commission  
Capitol Building, Room 300  
Frankfort, Kentucky 40601

Dear Ms. Seiler:

The Cabinet for Health and Family Services presents the second report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b), which is a newer statute created by the Human Trafficking Victims Rights Act of the 2013 Regular Session. It reflects activities and services since enactment of the law in late June.

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Audrey Tayse Haynes  
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# Human Trafficking

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*Report to Legislative Research Commission*

Department for Community Based Services  
Cabinet for Health and Family Services

November 1, 2014

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## Table of Contents

Introduction .....	2
Section II: Implementation .....	2
Section III: Kentucky Human Trafficking Child Victim Investigations .....	3
Section IV: Conclusions and Planned Efforts.....	5
DCBS Service Regions Map .....	Attachment A

## **Introduction**

In accordance with KRS 620.029(2)(b), the Cabinet for Health and Family Services (Cabinet) submits the annual report outlining the Cabinet's response for child victims of human trafficking following the enactment of the Human Trafficking Victims' Rights Act (Act) during the 2013 Regular Session. This report details the Cabinet's efforts to implement requirements of the Act to ensure the safety of child victims, collaborate among multiple agencies during the course of investigations and response, and continue efforts to increase staff skill level to better serve victims. The report provides available statistics and data regarding the number of reports received involving an alleged child victim of human trafficking, investigative determinations, and services provided.<sup>1</sup>

## **Section II: Implementation**

The Cabinet's Department for Community Based Services (DCBS) has been working closely with human trafficking experts, including the Catholic Charities' Human Trafficking Program and the Kentucky Association of Sexual Assault Programs (KASAP). Department staff regularly attend the Louisville, Lexington, and Shelbyville human trafficking task force meetings and networks with local law enforcement, victim services, and other professionals to build stronger community-based response to human trafficking cases. Since the enactment of the Human Trafficking Victims' Rights Act, the following efforts have been conducted:

- Ongoing collaboration with KASAP and Catholic Charities to conduct six human trafficking trainings to promote awareness and response to human trafficking cases among community partners. Attendees included representatives from the Administrative Office of the Courts, Department of Juvenile Justice, DCBS, law enforcement, attorneys, and the Children's Foster Care Review Board. The trainings were held in Somerset, Lexington, Paducah, Hopkinsville, Elizabethtown, and Mt. Sterling.
- The DCBS Child Protection Branch attended the "My Life My Choice" train-the-trainer preconference institute on conducting a support group for children exploited in commercial sex. One other "My Life My Choice" train-the-trainer conference was held at a later date for other agencies unable to attend the first session.
- The DCBS Training Branch developed an online training curriculum for all staff on human trafficking. The training was developed with input from Catholic Charities and KASAP and is a model for other agencies, including Department of Juvenile Justice and the Administrative Office of the Courts, to help guide them in training their workers.
- The DCBS Training Branch solicited input from KASAP and Catholic Charities about embedding human trafficking content in existing trainings on assessment, intake criteria, and child sexual abuse to ensure new DCBS frontline staff receive training on human trafficking in a variety of ways.

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<sup>1</sup> The number of reports, the number of victims, and the number of perpetrators will not add up across the categories, because it is possible to have multiple children and/or perpetrators in a single report.

## Section III: Kentucky Human Trafficking Child Victim Investigations

DCBS has received human trafficking calls from various sources, including law enforcement, schools, friends, neighbors, relatives, community partners, and medical personnel as well as anonymous reporters. Human trafficking investigations arose from a variety of reported scenarios including:

- Commercial sexual exploitation in exchange for drugs, money, or something else of value;
- Victim identified as having a pimp;
- Victims advertised for commercial sex on various social media sites, including Facebook, Twitter, [www.backpage.com](http://www.backpage.com), [www.craigslist.org](http://www.craigslist.org) and other websites;
- Victim working in a massage parlor;
- Victim working in a strip club;
- Commercially exploited runaway victims from other states; and
- Victim traveling/working with magazine sales.

### Geographic Area

Since the inception of human trafficking reporting in Kentucky in 2013, there have been 97 reported incidents involving 125 alleged victims. For this report, incidents are organized by DCBS Service Region<sup>2</sup> and are displayed in Table 1 below. The majority of reports originate from Louisville and the surrounding area.

**Table 1 Number of incidents by DCBS Service Region N=97**

Region	Year		Totals
	2013	2014	
Jefferson	14	13	27
Salt River	12	03	15
Cumberland	0	15	15
Eastern Mountain	07	06	13
Northeastern	02	07	9
Southern Bluegrass	03	04	7
The Lakes	0	06	6
Two Rivers	01	02	3
Northern Bluegrass	01	01	2
<b>Statewide Total</b>	<b>40</b>	<b>57</b>	<b>97</b>

<sup>2</sup> DCBS Service Regions (Retrieved 10/16/14): <http://chfs.ky.gov/dcbs/serviceregions.htm>

### Victim Demographics

While victims of human trafficking range in age from infants through age 17 years, most victims are between the ages of 14 and 17 years. Females are most frequently the target of human trafficking and account for 112 of the 125 alleged victims. Age distribution is displayed in Table 2 below.

**Table 2- Age of alleged trafficking victims N=125**

Age of the victim	2013	2014	totals
Infant	03	0	3
1 year of age	02	0	2
2 years of age	02	01	3
3 years of age	0	01	1
4 years of age	01	00	1
5 years of age	01	01	2
8 years of age	01	02	3
9 years of age	01	03	4
10 years of age	0	03	3
11 years of age	02	04	6
12 years of age	02	02	4
13 years of age	02	04	6
14 years of age	05	11	16
15 years of age	11	09	20
16 years of age	04	16	20
17 years of age	14	17	31
Statewide number of alleged victims	51	74	125

### Assessment Findings

All reported victims have received child protective services through the investigative process. Community services provided to the children who are the victims in these cases include:

- Mental health and trauma counseling;
- Referrals to Catholic Charities and the Federal Bureau of Investigation for victims advocacy;
- Children's advocacy center services;
- Residential placement; and
- Placement and custody with relatives and a non-relative (for one victim).

Criminal charges have been made in nine investigations with charges that included human trafficking, sodomy, sexual abuse, distribution of obscene material of a minor, promoting sexual performance with a minor, and unlawful transaction with a minor. DCBS was able to confirm or substantiate that human trafficking occurred in 12% of cases. In 68% of cases, human trafficking could not be confirmed or substantiated, and 20% of cases were pending at the time of this report.

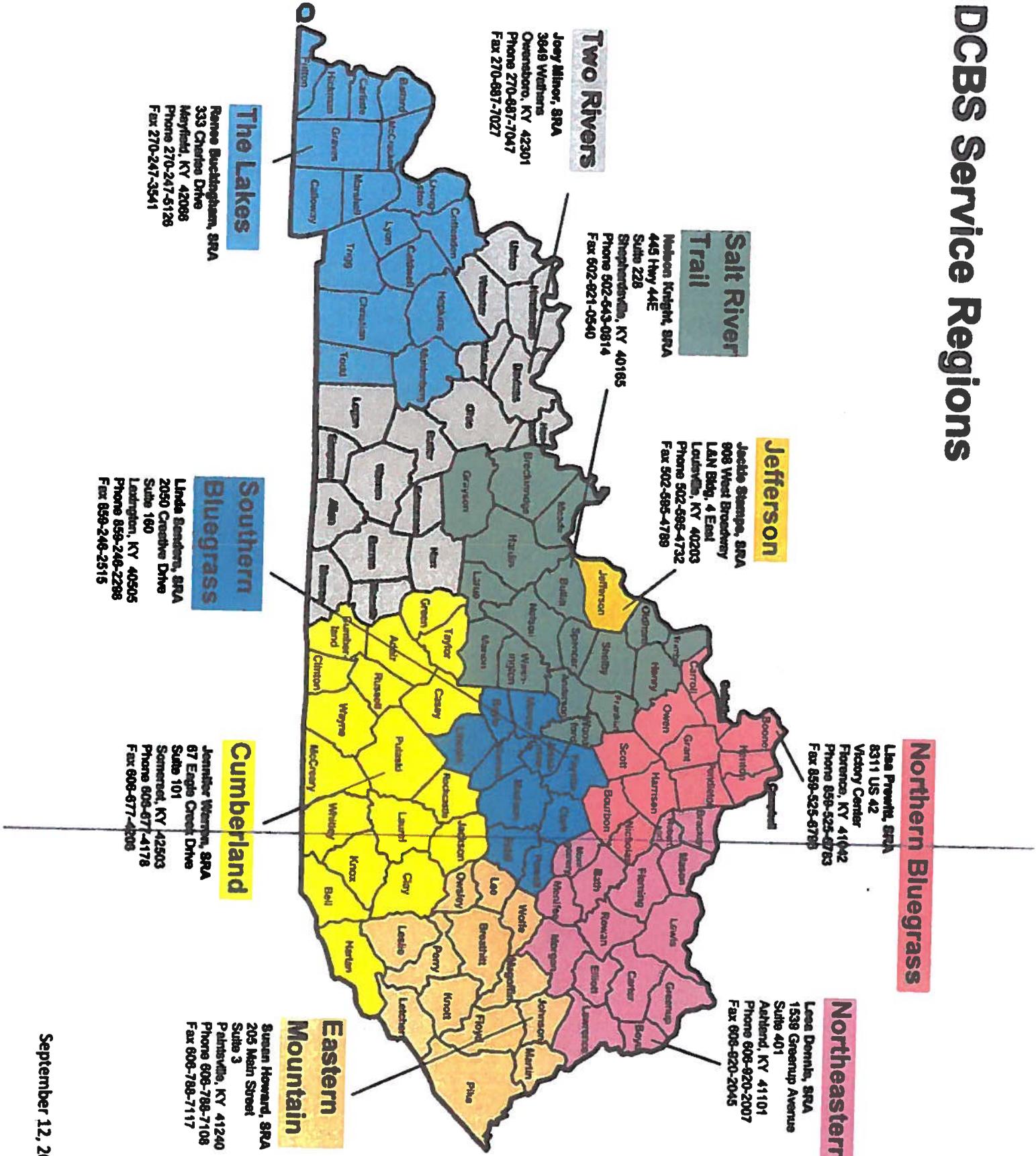
## **Section IV: Conclusions and Planned Efforts**

The DCBS Child Protection Branch, Out of Home Care Branch, Training Branch, and Policy Analysts have monthly meetings with Catholic Charities and KASAP to ensure that trafficking victims are receiving trauma-informed care, and that DCBS is coordinating with Catholic Charities to address the multiple needs of specific victims, including foreign-born children who are victims of trafficking. Child advocacy center services are obtained as necessary for trafficking cases. Law enforcement is involved with every investigation.

Planned future efforts include:

- DCBS staff will attend the 16<sup>th</sup> Annual Ending Sexual and Domestic Violence Conference, which is sponsored by KASAP and the Kentucky Domestic Violence Association in Lexington from December 10-12, 2014. This year's preconference offers a full day session titled, "A Colloquium: Building System Capacity to Serve Child Victims of Human Trafficking."
- DCBS will continue to attend task force meetings and conduct regional trainings as scheduled with KASAP and Catholic Charities.

# DCBS Service Regions



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