



**CABINET FOR HEALTH AND FAMILY SERVICES  
OFFICE OF THE SECRETARY**

**Steven L. Beshear**  
Governor

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**Audrey Tayse Haynes**  
Secretary

November 1, 2015

The Honorable Steven L. Beshear  
Governor  
700 Capitol Avenue, Suite 100  
Frankfort, Kentucky 40601

Dear Governor Beshear:

The Cabinet for Health and Family Services presents the third report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b), which is a newer statute created by the Human Trafficking Victims Rights Act of the 2013 Regular Session. It reflects activities and services since enactment of the law in late June.

If you have any questions, or if further clarification is needed, please contact Tina Webb, Assistant Director of the Department for Community Based Services' Division of Protection and Permanency, at (502) 564-6852.

Sincerely,

  
Audrey Tayse Haynes  
Secretary

Enclosure



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**Audrey Tayse Haynes**  
Secretary

November 1, 2015

David Byerman, Director  
Legislative Research Commission  
Capitol Building, Room 300  
Frankfort, Kentucky 40601

Dear Mr. Byerman:

The Cabinet for Health and Family Services presents the third report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b), which is a newer statute created by the Human Trafficking Victims Rights Act of the 2013 Regular Session. It reflects activities and services since enactment of the law in late June.

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Sincerely,

  
Audrey Tayse Haynes  
Secretary

# Human Trafficking

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*Report to Legislative Research Commission*

Department for Community Based Services  
Cabinet for Health and Family Services

November 1, 2015

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## Table of Contents

Introduction .....	2
Section I: Implementation .....	2
Section II: Kentucky Human Trafficking Child Victim Investigations .....	2
Section III: Conclusions and Planned Efforts .....	5
DCBS Service Regions Map .....	Attachment A

## Introduction

In accordance with KRS 620.029(2)(b), the Cabinet for Health and Family Services (Cabinet) submits the annual report outlining the Cabinet's response for child victims of human trafficking following the enactment of the Human Trafficking Victims' Rights Act (Act) during the 2013 Regular Session. This report details the Cabinet's efforts to implement requirements of the Act to ensure the safety of child victims, collaborate among multiple agencies during the course of investigations and response, and continue efforts to increase staff skill level to better serve victims. The report provides available statistics and data regarding the number of reports received involving an alleged child victim of human trafficking, investigative determinations, and services provided.<sup>1</sup>

## Section I: Implementation

The Cabinet's Department for Community Based Services (DCBS) has worked closely with human trafficking experts, including the Catholic Charities' Human Trafficking Program and the Kentucky Association of Sexual Assault Programs (KASAP). Department staff regularly attends the Louisville, Lexington, Nelson County, Frankfort, and Shelbyville human trafficking task force meetings as well as the quarterly statewide human trafficking meetings. Department staff networks with law enforcement, victim services, and other professionals to build stronger community-based responses to human trafficking cases. Since the enactment of the Human Trafficking Victims' Rights Act, the following efforts have been conducted:

- Ongoing collaboration with KASAP, Catholic Charities, Administrative Office of the Courts (AOC), Department of Juvenile Justice (DJJ), Department for Behavioral Health, Kentucky Association of Children's Advocacy Centers, and other agencies to conduct educational opportunities and work collaboratively to enhance the response to human trafficking cases among community partners.
- The DCBS Child Protection Branch has participated in frequent webinars, trainings, and forums regarding human trafficking and services for victims and their families across the state. In addition, the Child Protection Branch has participated in phone calls and conferences with other states discussing human trafficking response, accessing services, and service delivery to victims and their families.

## Section II: Kentucky Human Trafficking Child Victim Investigations

DCBS has received human trafficking reports from various sources, including law enforcement, schools, friends, neighbors, relatives, community partners, and medical personnel as well as anonymous reporters. Human trafficking investigations arose from a variety of reported scenarios including:

- Commercial sexual exploitation in exchange for drugs, money, shelter, or something else of value;
- Victim identified as having a trafficker, buyer, or "boyfriend";
- Victims advertised for commercial sex on various social media sites, including Facebook, Twitter, [www.backpage.com](http://www.backpage.com), [www.craigslist.org](http://www.craigslist.org), and other websites;
- Victim working in a massage parlor;
- Victim working in a strip club;
- Commercially exploited runaway victims from other states; and

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<sup>1</sup> The number of reports, the number of victims, and the number of perpetrators will not add up across the categories because it is possible to have multiple children and/or perpetrators in a single report.

- Victim traveling/working with magazine or candy sales.

**Geographic Area**

Since the inception of human trafficking reporting in Kentucky in 2013, there have been 193 reported incidents involving 235 alleged victims. In 2015, there were 96 reported incidents involving 110 alleged victims consisting of one labor trafficking and 95 sex trafficking reports. For this report, incidents are organized by DCBS Service Region<sup>2</sup> and are displayed in Table 1 below. The majority of reports originate from the Louisville area.

**Table 1 Number of incidents by DCBS Service Region for 2015 N=96**

Region	Year		2015 (10/1/2014- 9/30/2015)	Totals
	2013	2014		
Jefferson	14	13	18	45
Salt River	12	03	11	26
Cumberland	0	15	13	28
Eastern Mountain	07	06	09	22
Northeastern	02	07	11	20
Southern Bluegrass	03	04	11	18
The Lakes	0	06	13	19
Two Rivers	01	02	05	08
Northern Bluegrass	01	01	05	07
<b>Statewide Total</b>	<b>40</b>	<b>57</b>	<b>96</b>	<b>193</b>

**Victim Demographics**

While victims of human trafficking range in age from infants through age 17, most victims are between the ages of 14 and 17 years. Females are most frequently the target of human trafficking and account for 94 of the 110 (85%) alleged victims, while males account for 16 of the 110 alleged victims (15%). Age distribution is displayed in Table 2 below.

<sup>2</sup> DCBS Service Regions: See Attachment A

**Table 2- Age of alleged trafficking victims for 2015 N=110**

<b>Age of the victim</b>	<b>2013</b>	<b>2014</b>	<b>2015 (10/1/2014- 9/30/2015)</b>	<b>totals</b>
Infant	03	0	0	03
1 year of age	02	0	0	02
2 years of age	02	01	01	04
3 years of age	0	01	0	01
4 years of age	01	00	0	01
5 years of age	01	01	02	04
7 years of age	0	0	01	01
8 years of age	01	02	0	03
9 years of age	01	03	02	06
10 years of age	0	03	01	04
11 years of age	02	04	03	09
12 years of age	02	02	02	06
13 years of age	02	04	18	24
14 years of age	05	11	16	32
15 years of age	11	09	18	38
16 years of age	04	16	22	42
17 years of age	14	17	24	55
<b>Statewide number of alleged victims</b>	<b>51</b>	<b>74</b>	<b>110</b>	<b>235</b>

Assessment Findings

All reported victims have received services through the investigative process. Community services provided to the children who are the victims in these cases include:

- Mental health and trauma counseling;
- Referrals to Catholic Charities and the Federal Bureau of Investigation for victims advocacy;
- Children's advocacy center services;
- Residential placement;
- Placement and custody with alternative caregivers;
- Medical evaluations as needed for immediate and ongoing services;
- Detoxification and drug treatment services;
- Language services and cultural needs;
- Legal services;
- Educational services; and
- Clothing, hygiene, and nutritional services.

For the 2015 reporting period:

- Eighteen children were placed outside of the familial home due to human trafficking allegations. Placements included foster homes, private child caring facilities, or relatives. Services were provided to the victims and families in those settings.
- In 31 cases, drugs were identified to have been provided to the victim or involved in the trafficking.

- Criminal charges were made in 11 investigations with charges that included human trafficking, sodomy, sexual abuse, kidnapping, rape, and unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities, unlawful transaction with a minor, and drug-related offense.
- In 75 of the 96 total cases received, a caretaker was alleged to be the perpetrator. In 62 of the 96 total cases received, a non-caretaker was the alleged perpetrator. In some cases, both a caretaker and non-caretaker were listed as perpetrators in the case. DCBS was able to confirm or substantiate that human trafficking occurred in 9% of cases where a caregiver is a listed perpetrator and 27% of the cases where a non-caretaker is a listed perpetrator (36% of the total cases had substantiated or confirmed human trafficking findings). In 69% of total cases (47% caretaker and 22% non-caretaker), human trafficking could not be confirmed or substantiated, and 38% of total cases were pending at the time of this report.

**Table 3 – Human trafficking investigative findings for 2015 N=96**

	Caretaker		Non-caretaker
<b>Substantiated</b>	9 = 9.3%	<b>Confirmed</b>	26 = 27%
<b>Unsubstantiated</b>	45 = 46.8%	<b>Not confirmed</b>	21 = 21.8%
<b>Pending</b>	21 = 21.8%	<b>Pending</b>	15 = 15.6%
<b>Total</b>	<b>75</b>		<b>62</b>

### **Section III: Conclusions and Planned Efforts**

DCBS representatives have ongoing meetings with Catholic Charities, KASAP, and other service providers to ensure that trafficking victims are receiving trauma-informed care and other supportive services. DCBS is coordinating with appropriate service providers to address the multiple needs of specific victims. Children’s advocacy center services are obtained as necessary for trafficking cases. Law enforcement is notified of every investigation. Law enforcement was involved in 77% of the 96 cases and declined to investigate 23% of the alleged human trafficking cases identified by DCBS.

Planned future efforts include:

- DCBS staff will attend the 17<sup>th</sup> Annual Ending Sexual and Domestic Violence Conference, which is sponsored by KASAP and the Kentucky Coalition Against Domestic Violence in Lexington from December 2-4, 2015.
- DCBS will continue to attend task force meetings and conduct regional trainings as scheduled with KASAP, Catholic Charities, and other services providers.
- Newly enacted federal law (P.L. 113-183 Preventing Sex Trafficking and Strengthening Families Act) has prompted changes to include updates within DCBS policy to both Title IV-E requirements and the Child Abuse Prevention and Treatment Act (CAPTA) state plan requirements. These changes are being implemented into current procedures.
- Updates to the Assessment and Documentation Tool (ADT) to include screening mechanisms for human trafficking victims are being assessed and implemented.
- Updates to The Worker’s Information System (TWIST) to allow a more efficient tracking system of reports received.



