



**CABINET FOR HEALTH AND FAMILY SERVICES  
OFFICE OF THE SECRETARY**

**Matthew G. Bevin**  
Governor

275 East Main Street, 5W-A  
Frankfort, KY 40621  
502-564-7042  
502-564-7091  
www.chfs.ky.gov

**Vickie Yates Brown Glisson**  
Secretary

November 1, 2016

Matthew G. Bevin  
Governor  
700 Capitol Avenue, Suite 100  
Frankfort, Kentucky 40601

Dear Governor Bevin:

The Cabinet for Health and Family Services presents the fourth report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b) created by the Human Trafficking Victims Rights Act of the 2013 Regular Session and reflects activities and services since enactment of the law.

If you have any questions, or if further clarification is needed, please contact Adria Johnson, Commissioner of the Department for Community Based Services, at 502/564-3703.

Sincerely,

  
Vickie Yates Brown Glisson  
Secretary

Enclosure



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**Vickie Yates Brown Glisson**  
Secretary

November 1, 2016

David Byerman, Director  
Legislative Research Commission  
Capitol Building, Room 300  
Frankfort, Kentucky 40601

Dear Mr. Byerman:

The Cabinet for Health and Family Services presents the fourth report regarding child victims of human trafficking. This report has been prepared in accordance with KRS 620.029(2)(b) created by the Human Trafficking Victims Rights Act of the 2013 Regular Session and reflects activities and services since enactment of the law.

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Sincerely,

  
Vickie Yates Brown Glisson  
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Enclosure

# Human Trafficking Report

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Department for Community Based Services  
Cabinet for Health and Family Services

November 1, 2016

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## **Introduction**

In accordance with KRS 620.029(2)(b), the Cabinet for Health and Family Services (cabinet) submits the annual report outlining the cabinet's response for child victims of human trafficking following the enactment of the Human Trafficking Victims' Rights Act (Act) during the 2013 Regular Session. This report details the cabinet's efforts to implement requirements of the Act to ensure the safety of child victims, collaborate among multiple agencies during the course of investigations and response, and continue efforts to increase staff skill level to better serve victims. The report provides available statistics and data regarding the number of reports received involving an alleged child victim of human trafficking, investigative determinations, and services provided.<sup>1</sup>

## **Section I: Implementation**

The cabinet's Department for Community Based Services (DCBS) has worked closely with human trafficking experts, including the Catholic Charities' Human Trafficking Program and the Kentucky Association of Sexual Assault Programs (KASAP). DCBS staff regularly attends the Louisville, Lexington, Frankfort, Shelbyville and Nelson County human trafficking task force meetings as well as the quarterly statewide human trafficking meetings. DCBS staff networks with law enforcement, victim services, and other professionals to build stronger community-based responses to human trafficking cases. Since the enactment of the Human Trafficking Victims' Rights Act, DCBS has been involved with or managed the following efforts:

- Ongoing collaboration with KASAP, Catholic Charities, Administrative Office of the Courts (AOC), Department of Juvenile Justice (DJJ), Department for Behavioral Health, Developmental and Intellectual Disabilities, Kentucky Association of Children's Advocacy Centers, Prevent Child Abuse Kentucky (PCAKY), the Kentucky Attorney General's Office, and other agencies to participate in and/or conduct educational opportunities and to work collaboratively to enhance the response to human trafficking cases among community partners;
- Statewide trainings specialized for various audiences, including community partners, DCBS staff, and the public, regarding human trafficking and the Kentucky mandatory reporting laws related to KRS 620.030;
- Webinars, trainings, and forums regarding human trafficking and services for victims and their families across the state. In addition, the DCBS Child Protection Branch has participated in phone calls and conferences with other states discussing human trafficking response, services access, and service delivery to victims and their families;
- Attendance at the training presented by the Office of the Attorney General entitled "What Child Sex Offenders Can Teach You" in 2016; and
- Provision of technical assistance and additional guidance to all DCBS field staff regarding screening, investigating, and documentation of human trafficking referrals in 2016.

## **Section II: Kentucky Human Trafficking Child Victim Investigations**

DCBS has received human trafficking reports from various sources, including law enforcement, schools, friends, neighbors, relatives, community partners, and medical personnel as well as

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<sup>1</sup> The number of reports, the number of victims, and the number of perpetrators will not add up across the categories, because it is possible to have multiple children and/or perpetrators in a single report.

anonymous reporters. Human trafficking investigations arose from a variety of reported scenarios, including:

- Commercial sexual exploitation in exchange for drugs, money, shelter, or something else of value;
- Victim identified as having a trafficker, buyer, or “boyfriend”;
- Victims advertised for commercial sex on various social media sites, including Facebook, Twitter, [www.backpage.com](http://www.backpage.com), [www.craigslist.org](http://www.craigslist.org) and other websites;
- Victim working in a massage parlor;
- Victim working in a strip club;
- Commercially exploited runaway victims from other states; and
- Victim traveling or working with magazine or candy sales.

**Geographic Area**

Since the inception of human trafficking reporting in Kentucky in 2013, there have been 365 reported incidents involving 447 alleged victims. During the 2015 reporting period, there were 99 reported incidents involving 115 alleged victims consisting of one labor trafficking and 98 sex trafficking reports. In 2016, there were 169 reported incidents involving 208 victims consisting of three labor trafficking and 166 sex trafficking reports. The 2015 numbers show a slight increase from the 2015 report due to delayed reporting and documentation. For this report, incidents are organized by DCBS Protection and Permanency Service Region<sup>2</sup> and are displayed in Table 1 below. The majority of reports originate from the Louisville area.

**Table 1 Number of Incidents by DCBS Service Region**

Region	Year		2015 (10/1/2014- 9/30/2015)	2016 (10/1/2015- 9/30/2016)	Totals
	2013	2014			
Jefferson	14	13	18	29	74
Salt River	12	03	11	19	45
Cumberland	0	15	15	27	57
Eastern Mountain	07	06	09	21	43
Northeastern	02	07	10	13	32
Southern Bluegrass	03	04	11	17	35
The Lakes	0	06	13	19	38
Two Rivers	01	02	05	07	15
Northern Bluegrass	01	01	07	17	26
<b>Statewide Total</b>	<b>40</b>	<b>57</b>	<b>99</b>	<b>169</b>	<b>365</b>

<sup>2</sup> DCBS Service Regions: <http://chfs.ky.gov/dcbs/serviceregions.htm>

Victim Demographics

While victims of human trafficking range in age from infants through age 17, most victims are between the ages of 14 and 17 years. During the 2016 reporting period, five of the 208 alleged victims were marked as “unable to locate” or “unknown” despite efforts to locate and identify the victim. In three reports, reporting sources were able to provide the alleged victim’s age but not gender, and in the other two reports marked as “unable to locate” or “unknown” the gender was known but not the age. Age distribution is displayed in Table 2 below, while gender is explained in Table 3.

**Table 2- Age of alleged trafficking victims N=447**

Age of the victim	2013	2014	2015 (10/1/2014- 9/30/2015)	2016 (10/1/2015- 9/30/2016)	Totals
Infant	03	0	0	0	03
1 year of age	02	0	0	0	02
2 years of age	02	01	01	05	09
3 years of age	0	01	0	04	05
4 years of age	01	00	0	01	02
5 years of age	01	01	02	03	07
6 years of age	0	0	0	07	07
7 years of age	0	0	01	04	05
8 years of age	01	02	0	06	09
9 years of age	01	03	04	06	14
10 years of age	0	03	01	02	06
11 years of age	02	04	03	03	12
12 years of age	02	02	02	12	18
13 years of age	02	04	19	18	43
14 years of age	05	10	16	23	54
15 years of age	11	09	19	33	72
16 years of age	04	16	22	48	90
17 years of age	14	17	24	30	85
Unable to locate/Unknown	0	0	01	03	04
<b>Statewide number of alleged victims</b>	<b>51</b>	<b>73</b>	<b>115</b>	<b>208</b>	<b>447</b>

Females are most frequently the target of human trafficking and account for 163 of the 208 (79%) alleged victims, while males account for 40 of the 208 alleged victims (19%). Gender distribution is displayed in Table 3 below.

**Table 3- Gender of alleged trafficking victims N= 208**

Female	163 (79%)
Male	40 (19%)
Unknown	5 (2%)

### Assessment Findings

All reported victims have received services through the investigative process. Community services provided to the children who are the victims in these cases include:

- Mental health and trauma counseling;
- Referrals to Catholic Charities and the Federal Bureau of Investigation for victim advocacy;
- Children's advocacy center services;
- Residential placement;
- Placement and custody with alternative caregivers;
- Medical evaluations for immediate and ongoing needs;
- Detoxification and drug treatment services;
- Language services and cultural needs;
- Legal services;
- Educational services; and
- Clothing, hygiene, and nutritional services.

For the 2016 reporting period:

- Thirteen children were placed outside of the familial home due to human trafficking allegations. Placements included foster homes, private child-caring facilities, or relatives. Services were provided to the victims and families in those settings.
- In 65 cases, drugs were identified to have been provided to the victim or involved in the trafficking.
- Law enforcement was involved in 88% of the 169 cases and declined to investigate approximately 11% of the alleged human trafficking cases identified by DCBS. Criminal charges were made in 11 investigations with charges that included human trafficking, sodomy, sexual abuse, criminal abuse, kidnapping, rape, unlawful use of electronic means originating or received within the Commonwealth to induce a minor to engage in sexual or other prohibited activities, unlawful transaction with a minor, endangering the welfare of a minor, and drug-related offenses.
- In 108 of the 169 total cases received, a caretaker was alleged to be the perpetrator. In 110 of the 169 total cases received, a non-caretaker was the alleged perpetrator. In some cases, both a caretaker and non-caretaker were listed as perpetrators in the case.

Table 4- Human trafficking investigative findings 2016 N=169

	<b>Caretaker</b>		<b>Non-caretaker</b>
<b>Substantiated</b>	13	<b>Confirmed</b>	25
<b>Unsubstantiated</b>	68	<b>Not confirmed</b>	54
<b>Pending</b>	25	<b>Pending</b>	31
<b>Unable to locate</b>	2	<b>Unable to locate</b>	0
<b>Total</b>	108		110

### **Section III: Conclusions and Planned Efforts**

DCBS representatives have ongoing meetings with Catholic Charities, KASAP, and other service providers to ensure that trafficking victims are receiving trauma-informed care and other supportive services. In addition, staff from the DCBS Child Protection Branch consults on each human trafficking investigation to ensure victims are receiving timely, appropriate, and



trauma-informed care and other supportive services. DCBS is coordinating with appropriate service providers to address the multiple needs of specific victims. Children's advocacy center services are obtained as necessary for trafficking cases. Law enforcement is notified of every investigation.

Planned future efforts include:

- DCBS staff will attend the 18<sup>th</sup> Annual Ending Sexual and Domestic Violence Conference, which is sponsored by KASAP and the Kentucky Coalition Against Domestic Violence November 30-December 2, 2016.
- DCBS will continue to attend task force meetings and conduct regional trainings as scheduled with KASAP, Catholic Charities, and other services providers.
- Newly enacted federal law (P.L. 113-183 Preventing Sex Trafficking and Strengthening Families Act) has prompted changes to include updates within DCBS policy and procedure to ensure compliance with newer Title IV-E (of the Social Security Act) and the Child Abuse Prevention and Treatment Act (CAPTA) state plan requirements.
- Updates to the Assessment and Documentation Tool (ADT) to include screening mechanisms for human trafficking victims are being assessed and implemented.
- Updates scheduled to The Worker's Information System (TWIST), the database used for child welfare services, will allow a more efficient tracking system of reports received.
- DCBS is working with the Kentucky Commission on Child Sexual Abuse to enhance the state's multi-disciplinary team protocol to include presentation of human trafficking cases completed to align with KRS 620.040.