Kentucky Telehealth

Transitioning from the Kentucky Telehealth Board to Oversight by the Cabinet for Health and Family Services

Kentucky Rural Health Association Annual Conference
November 15, 2018

Tim Bickel, CTPM, UofL Telehealth Director
Deborah Burton, PhDc, Kentucky Telehealth Board Chair
Rob Sprang, MA, UK TeleCare Director
Donna Veno – Telehealth Board Administrator
July 14, 2000 – Telehealth Board Created

July 15, 2000 – Medicaid Telehealth Regulation Became Law

December 19, 2001 – Insurance Telehealth Legislation Became Law

2014 – Behavioral Health Regulation Amended

April 26, 2018 – SB 112 Signed into Law with a Delayed Effective Date of July 1, 2019

May 2018 – Board Charged with Developing a Transition Plan

July 2018 – Workgroups Convened to Make Recommendations

October 24, 2018 – Telehealth Billing / Coding Meeting

November 19, 2018 – Transition Plan Presented to the Cabinet

July 1, 2019 – SB 112 Goes into Effect
• In 2000, Kentucky was first in the country to mandate reimbursement for telehealth by the Department of Medicaid Services and the Department of Insurance for Commercial Health Plans
• Created a ten-member Telehealth Board under the Governor’s Office of Technology
• Created a statewide Kentucky TeleHealth Network which currently has 1,500+ members and 200,000+ clinical encounters
• Established four resource centers located at the University of Kentucky, University of Louisville, eastern and western Kentucky
In 2001, Kentucky’s Medicaid Telehealth regulation established telehealth coverage and reimbursement by provider types. Primarily included MDs and NPs and excluded other health professionals, dentists and pharmacists. Mandated membership in the Kentucky TeleHealth Network which required both sides of the encounter (provider and patient) to be registered. Required Interactive Audio and Video Technology. Mandated Referrals. Used the term “consultation” throughout the regulation. Facility Fee for Medicaid not allowed.
In 2001, the Department of Insurance telehealth law mandated Commercial Health Plans to cover and reimburse for telehealth services.

The law followed Medicaid rules for membership in the Kentucky TeleHealth Network.
What Prevents Telehealth From Achieving its Potential?

REIMBURSEMENT PARITY

• Current laws are too prescriptive and do not include all services or provider types
• Telehealth clinics were developed based on what was reimbursable versus what is best for the patient
• Critical telehealth initiatives were not fully developed for:
  ➢ Acute primary care / Direct to Consumer
  ➢ Home-Based Remote Patient Monitoring
  ➢ School-Based Telehealth
  ➢ Mental/Behavioral Health Therapy Evaluation & Therapy Services
• Regulations did not keep pace with the change in telehealth technology
Kentucky’s 2018 Telehealth Legislation

Senate Bill 112

- Parity reimbursement legislation sponsored by Senator Ralph Alvarado
- Signed into law by Governor Bevin on April 26, 2018 with a delayed effective date of July 1, 2019
- Repealed KRS 194A.125 which created the Telehealth Board and the Kentucky TeleHealth Network
- Cannot “restrict or deny coverage of telehealth based solely on the communication technology or application used to deliver the telehealth services” or “require a Medicaid provider to be part of a telehealth network”
- Provider parity, Service parity, and Financial Parity “equivalent to the coverage for the same service provided in person”
- Store and forward if access to the patient’s medical record
Kentucky’s 2018 Telehealth Legislation

Senate Bill 112

- Mandates the Cabinet for Health and Family Services to:
  - Provide oversight, guidance, and direction to Medicaid providers delivering care using telehealth
  - Develop policies and procedures to ensure the proper use and security for telehealth, including but not limited to confidentiality and data integrity, privacy and security, informed consent, privileging and credentialing, reimbursement, and technology
  - Promote access to health care provided via telehealth
  - Maintain a list of Medicaid providers who may deliver telehealth services to Medicaid recipients throughout the Commonwealth
  - Require that specialty care be rendered by a health care provider who is recognized and actively participating in the Medicaid program
  - Require that any required prior authorization requesting a referral or consultation for specialty care be processed by the patient’s primary care provider and that any specialist coordinate care with the patient’s primary care provider
# Kentucky’s 2018 Telehealth Legislation

## Senate Bill 112 Summary

<table>
<thead>
<tr>
<th>Requirements Currently in Place</th>
<th>Effective July 1, 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>Use of Real-Time Interactive Audio &amp; Video Technology</td>
<td>Use of Real-Time Interactive Audio &amp; Video Technology or Store and Forward Services Provided via Asynchronous Technologies as a Standard Practice of Care Where Images are Sent to a Specialist for Evaluation</td>
</tr>
<tr>
<td>Use of Electronic Mail, Text Chat, Facsimile, or Standard-Only Audio Telephone Call is NOT Allowed</td>
<td>Use of Electronic Mail, Text Chat, Facsimile, or Standard-Only Audio Telephone is NOT Allowed</td>
</tr>
<tr>
<td>Asynchronous Telecommunications Not Included</td>
<td>Asynchronous Telecommunications Included IF the Health Care Provider has Access to the Medicaid Recipient’s Medical History Prior to the Telehealth Encounter</td>
</tr>
<tr>
<td>Use of Secure Telecommunications Line or Utilize a Method of Encryption to Protect the Confidentiality and Integrity of the Telehealth Consultation Information</td>
<td>Use of Secure Communications Connection that Complies with the Federal Health Insurance Portability and Accountability Act of 1996, 42 U.S.C. Sec 1320 to 1320-9</td>
</tr>
<tr>
<td>Approved Member of the Kentucky Telehealth Network</td>
<td>No Longer Required to be a Member of the Kentucky Telehealth Network</td>
</tr>
<tr>
<td>Kentucky Telehealth Board and Kentucky TeleHealth Network</td>
<td>Repealed KRS 194A.125 which dismantled the Telehealth Board and Kentucky TeleHealth Network</td>
</tr>
</tbody>
</table>
# Senate Bill 112 Summary

<table>
<thead>
<tr>
<th>Requirements Currently in Place</th>
<th>Effective July 1, 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Covered Services for Medicaid:</strong> Physicians, APRNs, Optometrists, Chiropractors, and Psychiatrists. Independent Licensed Psychologists, Licensed Professional Clinical Counselors, Licensed Clinical Social Workers, Licensed Marriage and Family Therapists, Occupational Therapists, Physical Therapists, Speech-Language Pathologists must be employed in a Community Mental Health Center to be reimbursed</td>
<td>Covered Services for Medicaid: Physicians, Physician Assistants, Nurses, Doctor of Chiropractic, Mental Health Professionals, Optometrists, Dentists, Pharmacists, Podiatrists, or Allied Health Professionals who is licensed in Kentucky</td>
</tr>
<tr>
<td>An In-Person Consultation Between a Medicaid-Participating Practitioner and a Patient is Not Required</td>
<td>An In-Person Consultation Between a Medicaid-Participating Practitioner and a Patient is Not Required. The requirement for a face-to-face encounter shall be satisfied with the use of asynchronous telecommunications technologies in which the health care provider has access to the Medicaid recipient’s Medical History Prior to the Telehealth Encounter</td>
</tr>
</tbody>
</table>
May 2018, the Cabinet for Health and Family Services charged the Board with preparing a comprehensive transition plan including recommended:

- Telehealth organizational infrastructure
- Telehealth statutes and regulations
- Telehealth innovation and trends in best practices, communications and reimbursement

July – September 2018, the Board engaged stakeholders to participate in workgroups focusing on:

- Infrastructure
- Legislative and regulatory requirements for Medicaid, Insurance and Professional Licensure Boards and Commissions
- Telehealth innovation and best practices
Telehealth Board in Transition

• October 2018 – Telehealth Billing & Coding Meeting
• November 2018 – The Board will present the Transition Plan to the Cabinet
• May 2019 – 3rd Annual Kentucky Telehealth Summit
• July 2019 – Senate Bill 112 goes into effect eliminating the Telehealth Board and the Kentucky TeleHealth Network
Infrastructure Workgroup Recommendations

• Keep organizational name as Kentucky TeleHealth Network
• “Improve the health of Kentucky through communications technology”
• KTHN Roles
  ➢ Advocacy
  ➢ Education
  ➢ Policy/Procedure
  ➢ Support – Website, single point of contact for providers and patients
  ➢ Data Analytics – Quantify Value of Telehealth to the State, Keep List of Telehealth Providers
  ➢ Research – Awareness of new technology and new applications
• Identify Best Practices – program infrastructure and network programming
• Recommend Educational Activities – KY Summit, Webinars, Conferences and Coursework
• Identify Potential Funding Opportunities
How will These Activities be Accomplished?

- Dedicated Staff to Support Telehealth Activities in CHFS
- Suggested Advisory Council – Clinical and Administrative Representatives
- Subject Matter Experts to Help Support the Advisory Council and the Cabinet staff
  - Technical
  - Clinical
  - Financial
  - Security/Privacy/Compliance
  - Quality
  - Policy/Coverage/Reimbursement
  - Education/Outreach
  - Other
The Workgroup had three subcommittees:

- Medicaid Administrative Regulation Review Subcommittee
- Insurance Administrative Regulation Review Subcommittee
- Professional Boards & Commissions Regulation Review Subcommittee

Department of Medicaid Subcommittee Recommendations:
- Dedicated staff to support telehealth activities in CHFS
- Provider and member education by DMS
- Require review of MCO contracts to ensure parity
- Consistency of telehealth terminology
- Provide educational outreach to professional boards and organizations
- Promote clean-up bill in the 2019 legislative session
Legislative Workgroup Recommendations

Department of Insurance Recommendations:
• Discussed revision of language in KRS 304.17A-138
• After noting only a few minor changes, recommendation by DOI is to leave the law “as-is”

Professional Licensure Boards & Commissions Recommendations:
• Identify all the appropriate boards and commissions that need to be involved
• Encourage standardized language relating to telehealth in definitions
• CONTINUE engagement past 7/01/2019
Innovation Workgroup Recommendations

- Research health system transformation through creation, adoption and delivery of telehealth services (disruptive creative destruction)
- Learn about asynchronous and synchronous modes of telehealth services to consider replication of services in Kentucky
- Promote education on telehealth innovation among medical professional boards and entities to enlighten and expand telehealth workforce
- Promote collaboration and education among stakeholders to clarify telehealth issues
- Serve as catalyst for collaboration to combine resources and enhance services such as integration of telehealth into statewide emergency response plans
Innovation Workgroup Recommendations

• Review successful models nationwide and promote statewide telecommunications infrastructure, especially in rural areas to enhance delivery of telehealth services

• Research and identify possible funding opportunities and new collaboration in public-private partnerships to expand telehealth services

• Review future trends and identify new opportunities for telehealth services or enhancing existing services
Next Steps

- Telehealth Provider Education and Outreach

- Annual Conferences
  - Mid-Atlantic Telehealth Resource Center (MATRC) Summit
    March 31 – April 2, 2019, Williamsburg, VA
  - American Telemedicine Association (ATA) Annual Conference & Expo
    April 14-16, 2019, New Orleans, LA
  - 3rd Annual Kentucky Telehealth Summit
    May 23, 2019, Bowling Green, KY

- Telehealth Website Development
Telehealth Resources

• Telehealth Contacts
  Tim Bickel – (502) 852-1559 Tim.Bickel@Louisville.edu
  Deborah Burton – (859) 313-4278 DeborahBurton@catholichealth.net
  Rob Sprang – (859) 218-5105 Rsprang@uky.edu
  Donna Veno – (502) 564-0105 x2421 Donna.Veno@ky.gov

• Medicaid Telehealth Coverage and Reimbursement -
  www.lrc.ky.gov/kar/907/003/170.htm

• Medicare Telehealth Services Fact Sheet –
  www.cms.gov/outreach-and-education/Medicare-Learning-Network-
  MLN/MLNProducts/downloads/TelehealthSrvcsfct.sht.pdf

• Medicare’s New Place of Service (POS) Code for Telehealth and
  Distant Site Payment – www.cms.gov/Outreach-and-Education/Medicare-Leaning-
  Network-MLN/MLNMattersArticles/Downloads/MM9726.pdf