### DISPROPORTIONATE SHARE HOSPITAL (DSH) PAYMENT EXAMINATION UPDATE DSH YEAR 2015



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- DSH Year 2015 Examination Timeline
- Paid Claims Data Review
- DSH Year 2015 Examination Impact
- DSH Examination Policy
- Review of DSH Year 2015 Survey and Exhibits
- 2015 Clarifications / Changes
- Recap of Prior Year Examinations (2014)
- Myers and Stauffer DSH FAQ

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### MYERS AND STAUFFER MYERS AND STAUFFER , Ór Ó, DSH YEAR 2015 EXAMINATION PAID CLAIMS DATA UPDATE FOR 2015 TIMELINE · Medicaid fee-for-service paid claims data · Surveys mailed on December 8, 2017, and FFS paid claims data · Should be thoroughly reviewed upon receipt. mailed on January 4, 2018. Same format as last year · Review FFS paid claims data and return surveys to MSLC by January Reported based on cost report year (using discharge date). 31, 2018. At revenue code level. February - April 2018 : desk reviews · Detailed data is available upon request. April - June 2018 : on-site/expanded reviews • Will exclude non-Title 19 services (such as CHIP). If the hospital does not agree with the FFS claims data received, please submit a detailed listing using the Exhibit C · Final report to CMS by December 31, 2018 format, along with a reconciliation between FFS claims data and internal data. The FFS detail will be provided upon request.

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### PAID CLAIMS DATA UPDATE FOR 2015

- Medicaid managed care paid claims data is not available
  - This data will <u>not</u> be provided this year.
  - The hospital should send in a detailed listing in Exhibit C format.
  - Must EXCLUDE non-Title 19 CHIP and other non-Title 19 services.
  - Should be reported based on cost report year (using discharge date).

### PAID CLAIMS DATA UPDATE FOR 2015

- Out-of-State Medicaid paid claims data should be obtained from the state making the payment
  - If the hospital cannot obtain a paid claims listing from the state, the hospital should send in a detailed listing in Exhibit C format.
  - Must EXCLUDE non-Title 19 CHIP and other non-Title 19 services.
  - Should be reported based on cost report year (using discharge
  - date).
  - In future years, request out-of-state paid claims listing at the time of your cost report filing.

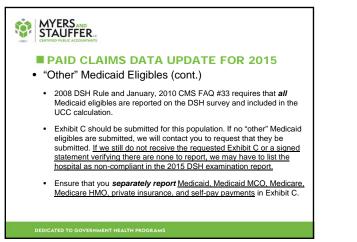
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### PAID CLAIMS DATA UPDATE FOR 2015

- "Other" Medicaid Eligibles
  - Medicaid-eligible patient services where Medicaid did not receive the claim or have any cost-sharing may not be included in the state's data. The hospital must submit these eligible services on Exhibit C for them to be eligible for inclusion in the DSH uncompensated care cost (UCC).
  - Must EXCLUDE non-Title 19 CHIP and other non-Title 19 services.
  - Should be reported based on cost report year (using discharge date).

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### PAID CLAIMS DATA UPDATE FOR 2015

- · Uninsured Services
  - As in years past, uninsured charges/days should be reported using the Exhibit A format and uninsured patient payments should be reported using the Exhibit B format.
  - Exhibit A should be reported based on cost report year (using discharge date).
  - Exhibit B patient payments will be reported based on cash basis (payments received during the cost report year regardless of service date).

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### DSH YEAR 2015 EXAMINATION IMPACT

- Per 42 CFR 455.304, findings of state reports and audits for Medicaid state plan years 2005-2010 will not be given weight except to the extent that the findings draw into question the reasonableness of the state's uncompensated care cost estimates used for calculating prospective DSH payments for Medicaid state plan year 2011 and thereafter.
- The current DSH year 2015 examination report is the fifth year that may result in DSH payment recoupments.

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### DSH YEAR 2015 EXAMINATION IMPACT (CONT.)

- Pending proposed legislation in the 2018 Regular Session of the General Assembly, the SFY 2015 DSH Examination surveys may be utilized to establish FFY 2019 DSH payments.
  - This policy change is the result of a phase-in period for the new DSH payment methodology, which will take full effect beginning with the SFY 2020 DSH payment.
  - Additional training/information will be provided if/when the methodology is passed in Legislation.

### ERELEVANT DSH POLICY DSH Implemented under Section 1923 of the Social Security Act (42 U.S. Code, Section 1396r-4) Audit/Reporting implemented in FR Vol. 73, No. 245, Friday, Dec. 19, 2008, Final Rule Medicaid Reporting Requirements 42 CFR 447.299 (c) Independent Contified Audit of State DSH Beyment Adjustments

- Independent Certified Audit of State DSH Payment Adjustments
   42 CFR 455.300 Purpose
   42 CFR 455.301 Definitions
  - 42 CFR 455.304 Conditions for FFP
- February, 2010 CMS FAQ titled, "Additional Information on the DSH Reporting and Audit Requirements"

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**DSH EXAMINATION SURVEYS** 

**General Instruction – Survey Files** 

· The survey is split into 2 separate Excel files:

DSH Survey Part I – DSH Year Data.
 DSH year-specific information

Always complete one copy.

DSH Survey Part II - Cost Report Year Data.

complete 2 or 3 year ends.

· Cost report year-specific information.

Complete a separate copy for each cost report year needed to cover the DSH year.

Hospitals with year end changes or that are new to DSH may have to

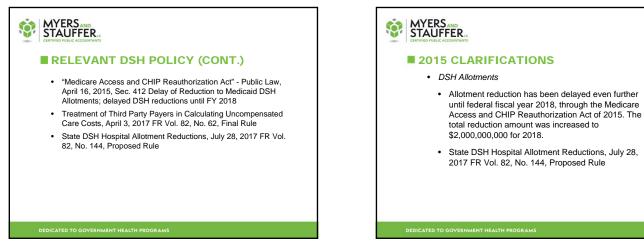
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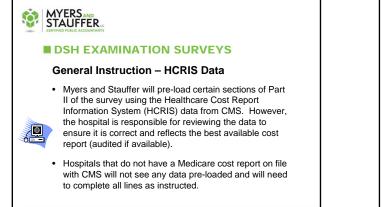
### RELEVANT DSH POLICY (CONT.)

- Allotment Reductions and Additional Reporting Requirements implemented in FR Vol. 78, No. 181, September 18, 2013, Final Rule
- CMCS Informational Bulletin Dated December 27, 2013 delaying implementation of Medicaid DSH Allotment reductions 2 years.
- April 1, 2014 P.L. 113-93 (Protecting Access to Medicare Act) delays implementation of Medicaid DSH Allotment reductions 1 additional year.
- Additional Information of the DSH Reporting and Audit Requirements
   Part 2, clarification published April 7, 2014.
- Audit/Reporting implemented in FR Vol. 79, No. 232, Wednesday, Dec. 03, 2014, Final Rule

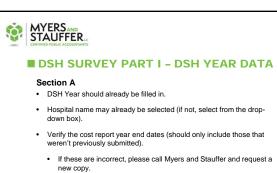
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# DSH EXAMINATION SURVEYS DSH EXAMINATION SURVEYS Don't complete a DSH Part II survey for a cost report year already submitted in a previous DSH exam year. Strample: Hospital A provide a survey for their year ending 12/31/14 with the DSH examination of SFY 2014 in the prior year. In the DSH year 2015 exam, Hospital A would only need to submit a survey for their year ending 12/31/15. Both surveys have an Instructions tab that has been updated. Please refer to those tabs if you are unsure of what to enter in a section. If it still isn't clear, please contact Myers and Stauffer.



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### Section B

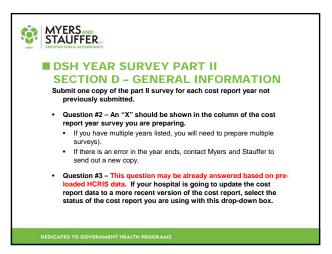
 Answer all OB questions using drop-down boxes. Please Note: Questions 4-6 should be completed for DSH payment purposes.

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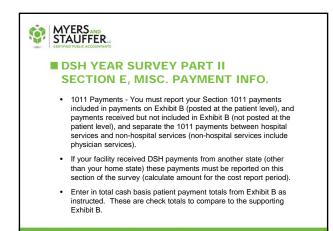


 Have CEO or CFO sign this section after completion of Part II of the survey. <complex-block><complex-block><complex-block>endor

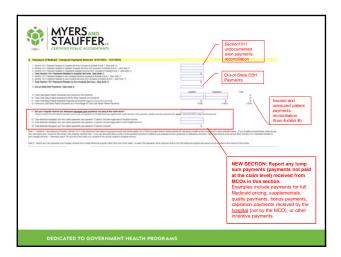


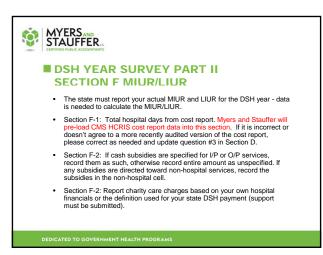


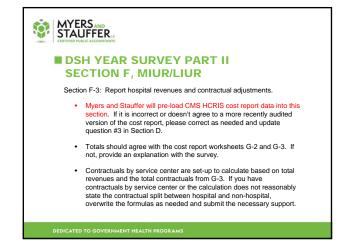
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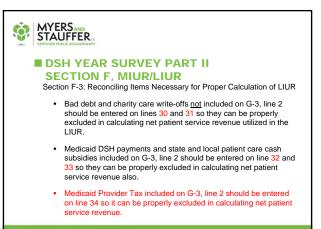


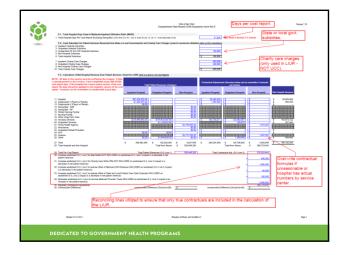
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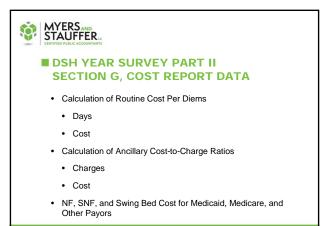


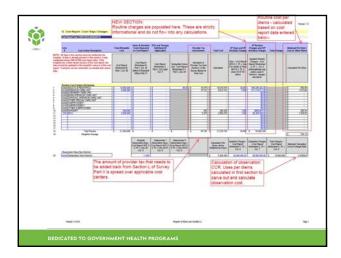


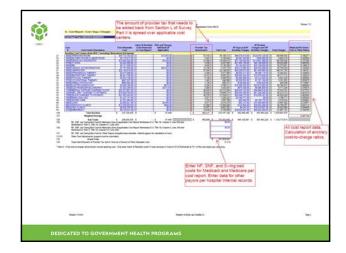


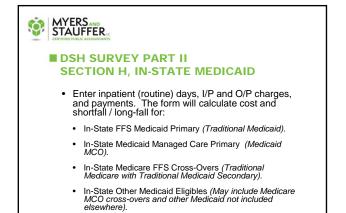


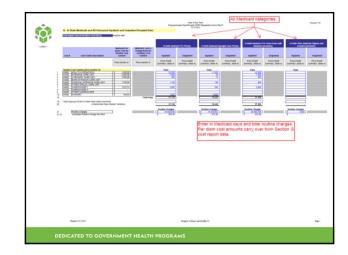


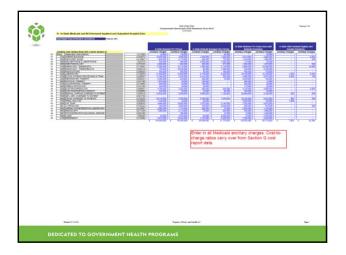


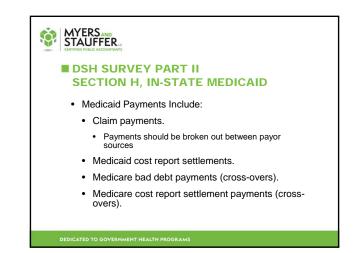


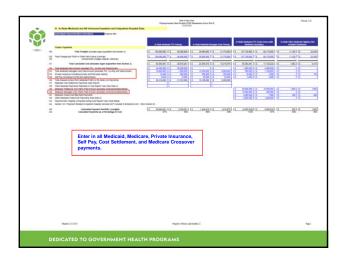


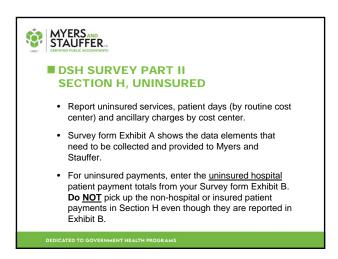


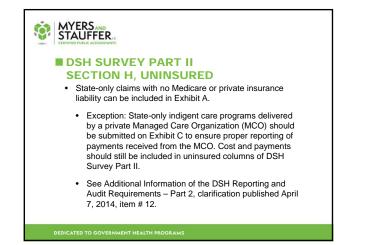


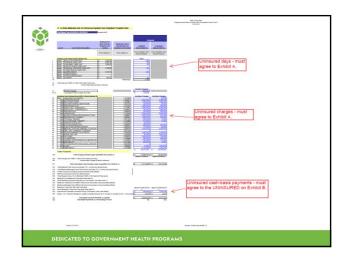












### MYERSANG STATUFFERENCE DSH SURVEY PART II - SECTION H, IN-STATE MEDICAID AND UNINSURED Additional Edits In the far right column, you will see an edit message if your total charges or days by cost center exceed those reported from the cost report in Section G of the survey. Please clear these edits prior to filing the survey. The errors occur when the cost report groupings differ from the grouping methodology used to complete the DSH survey. Calculated payments as a percentage of cost by payor (at bottom).

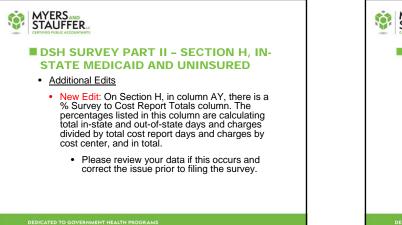
- Review percentage for reasonableness.
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### DSH SURVEY PART II – SECTION H, IN-STATE MEDICAID AND UNINSURED

- Additional Edits
  - On Section H and I, in the cross-over columns, there will be an edit above the days section that will pop up if you enter more cross-over days on the DSH survey than are included in Medicare days on W/S S-3 of the cost report per HCRIS data.
    - Please review your data if this occurs and correct the issue prior to filing the survey.

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### DSH SURVEY PART II SECTION I, OUT OF STATE MEDICAID

- Report Out-of-State Medicaid days, ancillary charges and payments.
- Report in the same format as Section H. Days, charges and payments received must agree to the other state's PS&R (or similar) claim payment summary. If no summary is available, submit Exhibit C (hospital data) as support.
- If your hospital provided services to several other states, please consolidate your data and provide support for your survey responses.

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### MYERSAND STAUFFER. BOSH SURVEY PART II - SECTIONS J &

### K, ORGAN ACQUISITION

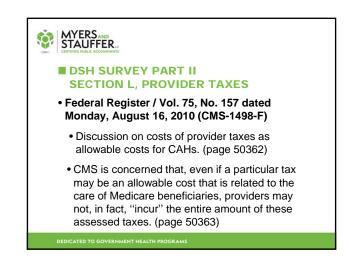
- Total organ acquisition cost and total useable organs will be pre-loaded from HCRIS data. If it is incorrect or doesn't agree to a more recently audited version of the cost report, please correct as needed and update question #3 in Section D.
- These schedules should be used to calculate organ acquisition cost for Medicaid (in-state and out-of-state) and uninsured.
- Summary claims data (PS&R) or similar documents and provider records (organ counts) must be provided to support the charges and useable organ counts reported on the survey. The data for uninsured organ acquisitions should be reported separately from the Exhibit A.

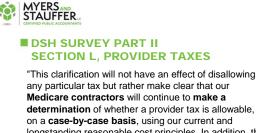
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### MYERS AND STAUFFER. COMMENTATION DSH SURVEY PART II - SECTIONS J & K, ORGAN ACQUISITION

- All organ acquisition charges should be reported in Sections J & K of the survey and should be EXCLUDED from Section H & I of the survey. (days should also be excluded from H & I)
- Medicaid and uninsured charges/days included in the cost report D-4 series as part of the total organ acquisition charges/days, must be excluded from Sections H & I of the survey.

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on a **case-by-case basis**, using our current and longstanding reasonable cost principles. In addition, the **Medicare contractors** will continue to determine if an adjustment to the amount of allowable provider taxes is warranted to account for payments a provider receives that are associated with the assessed tax." (emphasis added)

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### DSH SURVEY PART II SECTION L, PROVIDER TAXES

- Due to Medicare cost report tax adjustments, an adjustment to cost may be necessary to properly reflect the Medicaid and uninsured share of the provider tax assessment for some hospitals.
- Medicaid and uninsured share of the provider tax assessment is an allowable cost for Medicaid DSH even if Medicare offsets some of the tax.

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### STAUFFER.

### DSH SURVEY PART II SECTION L, PROVIDER TAXES

- The Medicaid DSH audit rule clearly indicates that the portion of permissible provider taxes applicable to Medicaid and uninsured is an allowable cost for the Medicaid DSH UCC. (FR Vol. 73, No. 245, Friday, Dec. 19, 2008, page 77923)
- By "permissible", they are referring to a "valid" tax in accordance with 42 CFR §433.68(b).

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### DSH SURVEY PART II SECTION L, PROVIDER TAXES

- Ober Kaler 2005 and 2006 Illinois Tax Groups v. Blue Cross Blue Shield Association/National Government Services, ¶82,616, (Mar. 30, 2010) supports allowing the provider taxes to be treated differently for Medicare than for Medicaid.
- Abraham Lincoln Memorial Hospital v. Sebelius, No. 11-2809 (7th Cir. October 16, 2012) also states that because the two programs are independent of one another, CMS's decisions with respect to a State's Medicaid program are not controlling on how CMS interprets the application of Medicare provisions.

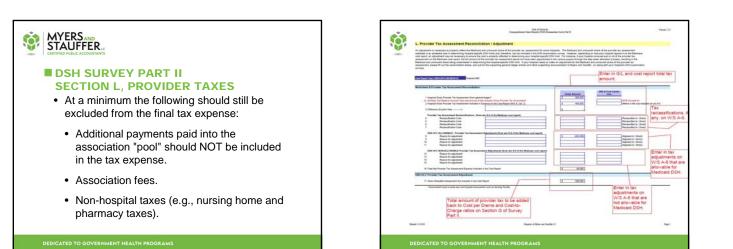
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### DSH SURVEY PART II SECTION L, PROVIDER TAXES

- Section L is used to report allowable Medicaid Provider Tax.
- Added to assist in reconciling total provider tax expense reported in the cost report and the amount actually incurred by a hospital (paid to the state).
- Complete the section using cost report data and hospital's own general ledger.

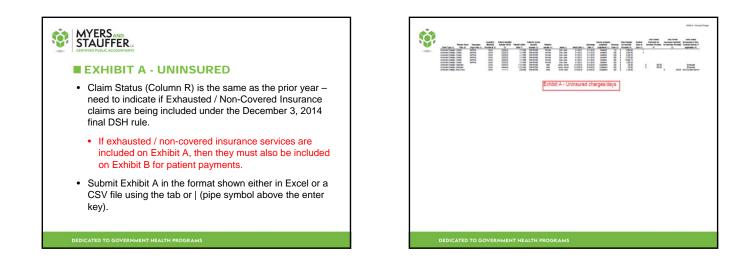
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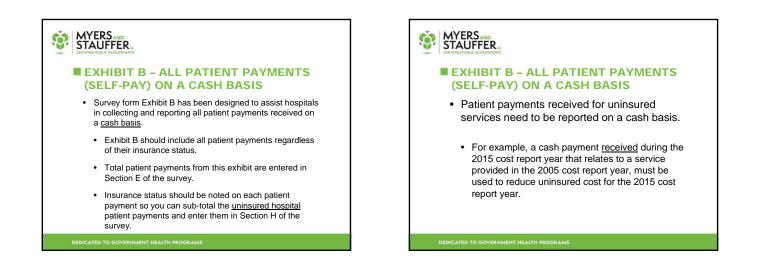
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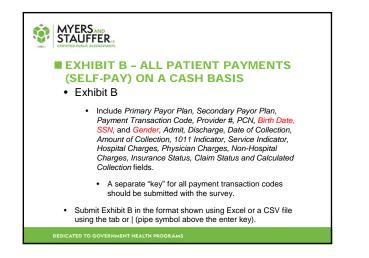


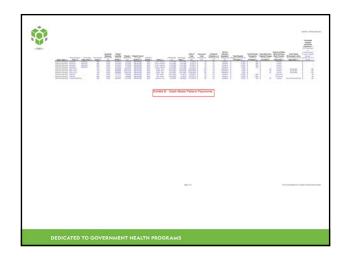
### EXHIBIT A - UNINSURED CHARGES/DAYS BY REVENUE CODE Survey form Exhibit A has been designed to assist hospitals in collecting and reporting all uninsured charges and routine days needed to cost out the uninsured services. Total hospital charges / routine days from Exhibit A must agree to the total entered in Section H of the survey. Must be for discharges in the cost report fiscal year. Line item data must be at patient date of service level with multiple lines showing revenue code level charges.

### EXHIBIT A - UNINSURED Exhibit A: Include Primary Payor Plan, Secondary Payor Plan, Provider #, PCN, Birth Date, SSN, and Gender , Name, Admit, Discharge, Service Indicator, Revenue Code, Total Charges, Days, Patient Payments, Private Insurance Payments, and Claim Status fields. A complete list (key) of payor plans is required to be submitted separately with the survey.









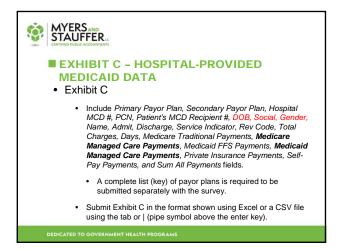
### EXHIBIT C – HOSPITAL-PROVIDED MEDICAID DATA

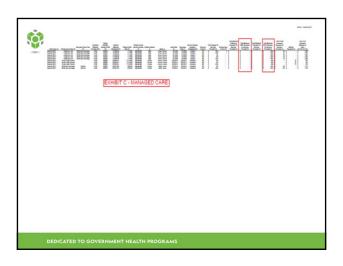
- Medicaid data reported on the survey must be supported by a third-party paid claims summary such as a PS&R, Managed Care Plan provided report, or state-run paid claims report.
  - If not available, the hospital must submit the detail behind the reported survey data in the Exhibit C format. Otherwise, the data may not be allowed in the final UCC.

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## EXHIBIT C - HOSPITAL-PROVIDED MEDICAID DATA Types of data that may require an Exhibit C are as follows: Self-reported Medicaid MCO data (Section H). Self-reported Medicaid/Medicare cross-over data

- (Section H).Self-reported "Other" Medicaid eligibles (Section H).
- All self-reported Out-of-State Medicaid categories (Section I).
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### **DSH SURVEY PART I – DSH YEAR DATA**

### Checklist

- Separate tab in Part I of the survey.
- Should be completed after Part I and Part II surveys are prepared.
- Includes list of all supporting documentation that needs to be submitted with the survey for examination.
- Includes Myers and Stauffer address and phone numbers.

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 MYERSAND STATUTE RECOVERENCE
 DSH SURVEY PART I – DSH YEAR DATA Submission Checklist
 Electronic copy of the DSH Survey Part I – DSH Year Data.
 Electronic copy of the DSH Survey Part II – Cost Report Year Data.

- 3. Electronic Copy of Exhibit A Uninsured Charges/Days.
  - Must be in Excel (.xls or .xlsx) or CSV (.csv) using either a TAB or | (pipe symbol above the ENTER key).
- Description of logic used to compile Exhibit A. Include a copy of all financial classes and payor plan codes utilized during the cost report period and a description of which codes were included or excluded if applicable.

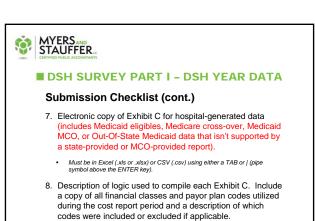
### TAUFFER.

### DSH SURVEY PART I – DSH YEAR DATA

### Submission Checklist (cont.)

- 5. Electronic Copy of Exhibit B Self-Pay Payments.
  - Must be in Excel (.xls or .xlsx) or CSV (.csv) using either a TAB or | (pipe symbol above the ENTER key).
- Description of logic used to compile Exhibit B. Include a copy of all transaction codes utilized to post payments during the cost reporting period and a description of which codes were included or excluded if applicable.

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### **DSH SURVEY PART I – DSH YEAR DATA**

### Submission Checklist (cont.)

- Copies of all out-of-state Medicaid fee-for-service PS&Rs (Remittance Advice Summary or Paid Claims Summary including cross-overs).
- 10.Copies of all out-of-state Medicaid managed care PS&Rs (Remittance Advice Summary or Paid Claims Summary including cross-overs).
- 11.Support for Section 1011 (Undocumented Alien) payments if not applied at patient level in Exhibit B.

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### **DSH SURVEY PART I – DSH YEAR DATA**

### Submission Checklist (cont.)

- Documentation supporting out-of-state DSH payments received. Examples may include remittances, detailed general ledgers, or add-on rates.
- 13. Financial statements to support total charity care charges and state / local govt. cash subsidies reported.
- 14. Revenue code cross-walk used to prepare cost report.
- 15.A detailed working trial balance used to prepare each cost report (including revenues).

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### **DSH SURVEY PART I – DSH YEAR DATA** Submission Checklist (cont.)

- 16. A detailed revenue working trial balance by payor/contract. The schedule should show charges, contractual adjustments, and revenues by payor plan and contract (e.g., Medicare, each Medicaid agency payor, each Medicaid Managed care contract).
- 17. Electronic copy of all cost reports used to prepare each DSH Survey Part II.
- Documentation supporting cost report payments calculated for Medicaid/Medicare cross-overs (dual eligibles).
- 19. Documentation supporting Medicaid Managed Care Quality Incentive Payments, or any other Managed Care lump sum payments.

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### MYERSAND STAUFFER: CENTRE VALLE ACCOMMANTS 2015 CLARIFICATIONS / CHANGES

### OB Requirements

- Section 1923(d) of the SSA includes exceptions to OB service requirements. One exception is that hospitals that did not offer emergency OB services to the general population as of December 22, 1987 are not required to meet the two-OB rule for DSH payment eligibility.
- CMS issued a clarification titled Additional Information on the DSH Reporting and Auditing Requirements on April 7, 2014.
  - "The law does not contemplate a grandfathering clause or otherwise make exception to the obstetrician requirement for hospitals that came into existence after December 22, 1987; therefore, such hospitals would not be considered exempt from the obstetrician requirement at section 1923(d) of the act."

### MYERSAND EXEMPTE ACCOUNTANTS 2015 CLARIFICATIONS / CHANGES

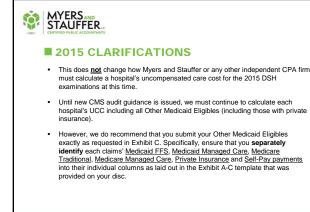
### December 3, 2014 Final Rule

- Definitions of uninsured as laid out in the January 2012 proposed rule have been finalized.
- Myers and Stauffer has been utilizing the definitions of uninsured as stated in the January 2012 proposed rule since the 2009 DSH examinations.
- Now that the proposed rule has been finalized, Myers and Stauffer will continue to utilize those definitions as they have been since the 2009 DSH examinations.
- For details and examples of the definition of uninsured based on the December 3, 2014 Final Rule, see the "Uninsured Definitions" tab of DSH Survey Part II.

### DEDICATED TO GOVERNMENT HEALTH PROGRAMS

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### DEDICATED TO GOVERNMENT HEALTH PROGRAMS



### PRIOR YEAR DSH EXAMINATION (2014)

### Common Issues Noted During Examination

- Medicaid Managed Care data and Medicaid FFS data may have incorrectly included non-Title 19 services such as CHIP.
- Hospitals couldn't obtain out-of-state Medicaid Paid Claims Summaries (PS&Rs).
- Some hospitals couldn't document their uninsured cost/payments.

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Medicaid FFS cost and payments. A clarification published by CMS on April 7, 2014 reiterated that MMIS data must be used. As a result, Myers and Stauffer will not accept internal records to support this data unless the hospital has reconciled to the MMIS detail report and identified the differences.



### PRIOR YEAR DSH EXAMINATION (2014)

### Common Issues Noted During Examination

- Hospitals had duplicate patient claims in the uninsured, cross-over, and state's Medicaid FFS data.
- Patient payor classes that were not updated. (ex. a patient was listed as self-pay and it was determined that they later were Medicaid eligible and paid by Medicaid yet the patient was still claimed as uninsured).

### PRIOR YEAR DSH EXAMINATION (2014)

**Common Issues Noted During Examination** 

- Charges and days reported on survey exceeded total charges and days reported on the cost report (by cost center).
- Inclusion of patients in the uninsured charges listing (Exhibit A) that are concurrently listed as insured in the payments listing (Exhibit B).
- Patients listed as both insured and uninsured in Exhibit B for the same dates of service.

### DEDICATED TO GOVERNMENT HEALTH PROGRAMS

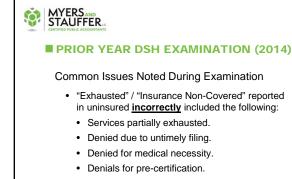
### STAUFFER.

### PRIOR YEAR DSH EXAMINATION (2014)

### Common Issues Noted During Examination

- Patient-level documentation on uninsured Exhibit A and uninsured patient payments from Exhibit B didn't agree to totals on the survey.
- Under the December 3, 2014 final DSH rule, hospitals reported "Exhausted" / "Insurance Non-Covered" on Exhibit A (Uninsured) but did not report the payments on Exhibit B.

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### MYERS AND STAUFFER

### PRIOR YEAR DSH EXAMINATION (2014)

Common Issues Noted During Examination

- Exhibit B Patient payments didn't always include all patient payments – some hospitals incorrectly limited their data to uninsured patient payments.
- Some hospitals didn't include their charity care patients in the uninsured even though they had no third party coverage.

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### MYERS AND STAUFFER

### PRIOR YEAR DSH EXAMINATION (2014)

### Common Issues Noted During Examination

- Medicare cross-over payments didn't include all Medicare payments (outlier, cost report settlements, lump-sum/pass-through, payments received after year end, etc.).
- Only uninsured payments (Exhibit B) are to be on cash basis – all other payor payments must include all payments made for the dates of service as of the examination date.

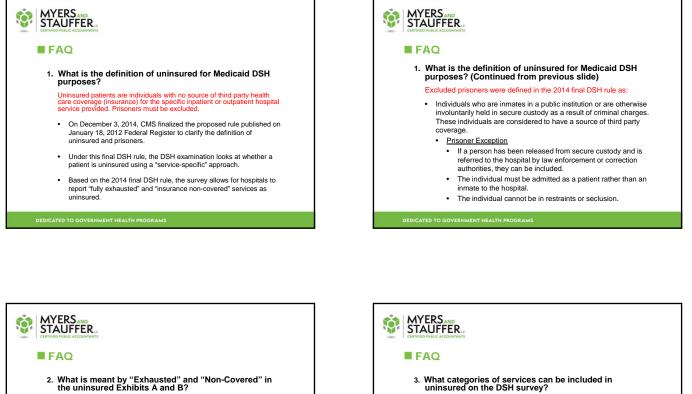
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### WYERS AND STAUFFER.c CERTIFIED PUBLIC ACCOUNTANTS

### PRIOR YEAR DSH EXAMINATION (2014)

### Common Issues Noted During Examination

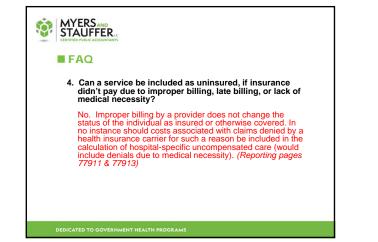
- Liability insurance claims were incorrectly included in uninsured even when the insurance (e.g., auto policy) made a payment on the claim.
- Hospitals didn't report their charity care in the LIUR section of the survey or didn't include a break-down of inpatient and outpatient charity.

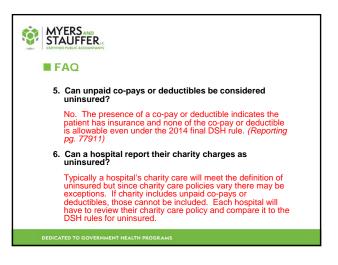


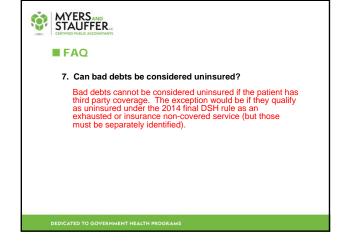
Under the December 3, 2014 final DSH rule, hospitals can report services if insurance is "fully exhausted" or if the service provided was "not covered" by insurance. The service must still be a hospital service that would normally be covered by Medicaid.

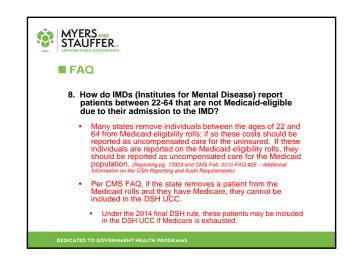
Services that are defined under the Medicaid state plan as a Medicaid inpatient or outpatient hospital service may be included in uninsured. (Auditing & Reporting pg. 77973)
 There has been some confusion with this issue. CMS attempts to clarify this in #24 of their FAQ titled "Additional Information on the DSH Reporting and Audit Requirements". It basically says if a service is a hospital service it can be included even if Medicaid only covered a specific group of individuals for that service.
 EXAMPLE : A state Medicaid program covers speech therapy for beneficiaries under 18 at a hospital. However, a hospital

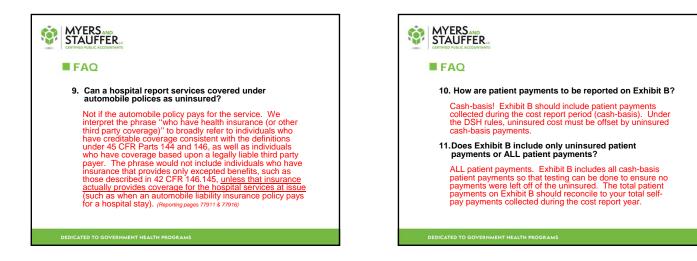
 EXAMPLE : A state Medicaid program covers speech therapy for beneficiaries under 18 at a hospital. However, a hospital provides speech therapy to an uninsured individual over the age of 18. Can they include it in uninsured? The answer is "Yes" since speech therapy is a Medicaid hospital service even though they wouldn't cover beneficiaries over 18.

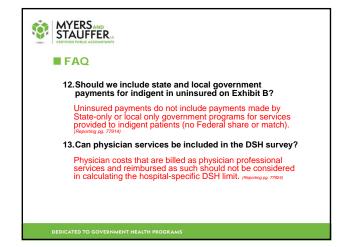


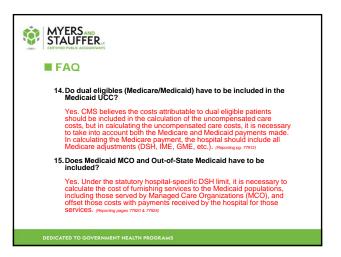












### 16.Do Other Medicaid Eligibles (Private Insurance/Medicaid) have to be included in the Medicaid UCC?

Days, costs, and revenues associated with patients that are dually eligible for Medicaid and private insurance should be included in the calculation of the Medicaid inpatient utilization rate (MIUR) for the purposes of determining a hospital eligible to receive DSH payments. Section 1923(QII) does not contain an exclusion for individuals eligible for Medicaid and also enrolled in private health insurance. Therefore, days, costs and revenues associated with patients that are eligible for Medicaid and also have private insurance should be included in the calculation of the hospital-specific DSH limit. (*Jamary*, 2010 CMT 7403 UBMC, "Addenti Memory and the DMT Representation"

